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December 31, 1946

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MEMORANDUM FOR [REDACTED]

Subject: Notes on ICAPS Accomplishments for the Period September 1 - December 31, 1946.

1. Contact Register. Exploitation of American foreign sources in the United States. (Reference CIG Directive No. 15.) Arrangements to cover sources of foreign intelligence in the United States through CIG local offices and field representatives of member agencies operating under a single coordinated program have been finally concluded. As a part of this enterprise, a contact register of available information, individuals, etc., operating for the benefit of all member agencies centrally in CIG, has been established. This contact register will eventually be one section of a large machine recording system providing centralized service for all member agencies and CIG, and recording all types of intelligence.

2. Study of Foreign Industrial Establishments. This paper is CIG Memorandum No. 22. It is being handled by Captain Doan, but was handled by me for a time. The problem divides into two phases:

a. Survey of all information available in government quarters pertaining to foreign industrial plants and establishments.

b. Establishment of procedures whereby field reports in future on these subjects will be submitted on a standard form so designed as to satisfy the information requirements of each agency.

The problem of accomplishing the first step has been complicated by the fact that each agency wants very different information about plants and establishments and that some agencies consider information of this nature of relatively minor importance. However, as a result of numerous interagency conferences on this subject, the respective representatives have learnt not only to appreciate the requirements of other agencies, but also have come to appreciate the importance of this type of information to their respective intelligence picture.

The fact that all reports are filed by different systems and are compiled by the reporting offices in such a way as to satisfy the needs of their own home agencies without consideration of other agency needs makes the problem of extracting available information and compiling it for general use a difficult one that requires considerable manpower, which is not available according to the agencies. The procedures proposed by CIG in CIG Memorandum No. 22 will try to harness such facilities as can be made available and will provide active constant direction of the project, but it is anticipated that progress will be very slow, at least at first. On the other hand, there is no reason why new reports coming from the field cannot be made generally useful under the coordination of CIG.

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3. Collection. The numerous attempts made throughout the year to establish some form of coordinated collection procedure have finally resulted in the approval of 18/3 by the IAB. This paper represents the maximum that the agencies as a whole agree to at this time. While it falls short of ICAPS recommendations, it is nevertheless an important first step which if carefully followed will lead to the ultimate desiderata.

In these negotiations, State has tried to limit the spheres of collection covered by the services, and G-2, particularly, has resisted any effort to curb its freedom of reporting. These contrary attitudes stem from the fact that State's reporting from the past has not given consideration to the requirements of the military. I believe that the solution is a thorough course of training of State's reporting officers in the needs of other agencies in such fields as political, socio-logical, etc., which logically should be a primary reporting responsibility of the State Department. I feel that the best way to accomplish this in the quickest time is for experts from War, Navy, Air and State to travel from post to post and brief the Ambassador and his staff on the requirements of the respective agencies. No amount of writing will be as valuable, and the money spent would be saved in the useless duplication which will continue until reporting is adequate.

4. NIR. In an attempt to focus field collection on items of national interest, the NIR program (see CIG Memorandum No. 19) has been developed first covering the China area, and then to be extended to other areas. NIR-China is still awaiting IAB approval. While it may seem considerable time was spent in ICAPS and ORE over the preparation of this first sample of NIR, the subsequent delays up the line had been such as to greatly reduce its potential value. Something must be done to speed up action on papers of this kind.

5. Production. A draft production plan has been prepared by ICAPS and informally shown to the agencies, but is awaiting official circulation to the IAB agencies for consideration by the ad hoc committee. It has been waiting since December 19. In the meantime in an effort to speed up part of the work that will result from this paper, G-2 has given the Defense Committee a job which will make a preliminary study and outline the intelligence required by all agencies. The plan for coordination of production proposes that the NIA approve a general scheme of action which will then be undertaken by the Director of Central Intelligence in coordination with the other agencies on a more or less continuing basis, and will result in the gradual allocation of production responsibilities of all the agencies and CIG. In this connection, efforts to get from ORE an idea of an outline of intelligence subjects which would cover the research field of intelligence have so far been fruitless. The present ICAPS proposal will eventually place upon CIG the responsibility for producing basic intelligence handbooks on all countries and areas in the world.

6. Dissemination. Following a meeting of the representatives of

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the member IAB agencies, reports were received from each agency outlining the dissemination procedures, problems, equipment and personnel. A study of these revealed that not much could be done to improve agency dissemination procedures until SIG had developed an efficient disseminating and reproducing establishment. When such has been accomplished, an attempt will be made to integrate and unify dissemination procedures and reproduction facilities.

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